

Civil Aviation Security



Security Directive

Information of Concern to Aviation Security Personnel
Current Security Procedures Should be Reviewed in Light of This
Information

Subject: Threat to U.S. Air Carriers in the Far East

Number: SD-95-01D Date: January 15, 1995

EXPIRATION: INDEFINITE

THIS SD SUPERSEDES SD- 95-01A, SD-95-01B, AND SD-95-01C

INFORMATION: THE FOLLOWING UPDATES AND CONSOLIDATES INFORMATION REGARDING THE THREAT TO U.S. AIR CARRIERS IN THE FAR EAST: AT LEAST FOUR (4) SUSPECTED ISLAMIC EXTREMISTS, ORIGINATING OUT OF THE PHILIPPINES, ARE POSSIBLY TRAVELING TO VARIOUS POINTS IN THE FAR EAST, ALLEGEDLY TO CONDUCT MULTIPLE BOMBING ATTACKS AGAINST U.S. CARRIERS. WHILE WE HAVE NO INFORMATION THAT THEY ARE TARGETING NON-U.S. CARRIERS, IT IS THE BELIEF OF THE U.S. GOVERNMENT THAT THE GROUP WILL TARGET NON-U.S. CARRIERS THAT CARRY SIGNIFICANT NUMBERS OF U.S. PASSENGERS. THE ALLEGED TERRORISTS LIKELY WILL ATTEMPT TO PLACE AN IMPROVISED EXPLOSIVE DEVICE (IED) IN THE PASSENGER CABIN OF THE AIRCRAFT, , WHILE IT IS IN FLIGHT. THE TERRORISTS WILL THEN DEPLANE AT AN INTERMEDIATE STOP WITH THE DEVICE TIMED TO DETONATE DURING A SUBSEQUENT LEG OF THE FLIGHT.

WE BELIEVE THAT THE DEVICES TO BE EMPLOYED BY THE TERRORISTS MAY CONTAIN A LIQUID EXPLOSIVE, POSSIBLY NITROGLYCERIN,

THE EXPLOSIVE MIGHT BE SMUGGLED ABOARD THE AIRCRAFT IN A DISGUISED CONTAINER, FOR EXAMPLE, A CONTACT

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LENS SOLUTION BOTTLE, OR SOME SIMILAR INNOCENT LOOKING CONTAINER. IF A LIQUID EXPLOSIVE IS USED, IT MAY

IT IS POSSIBLE THAT THE COMPONENTS FOR THE COMPLETE DEVICE--INCLUDING THE EXPLOSIVE,

WILL BE SMUGGLED ABOARD

THESE SAME TERRORISTS ARE BELIEVED TO HAVE BEEN RESPONSIBLE FOR THE MID-AIR BOMBING OF PHILIPPINE AIRLINES (PAL) FLIGHT 434 ON DECEMBER 11, 1994. THE PAL 434 BOMBING INVOLVED AN IMPROVISED EXPLOSIVE DEVICE (IED) WHICH HAD APPARENTLY BEEN PLACED UNDER A SEAT IN THE ECONOMY SECTION OF THE CABIN. PHILIPPINE OFFICIALS SUSPECT THAT THIS ATTACK WAS A "TEST" TO PROVE THAT THE DEVICE COULD BE SUCCESSFULLY SMUGGLED ABOARD THE AIRCRAFT AND THEN DETONATED AFTER A TIME DELAY. THIS ALLOWED THE PERPETRATOR TO DEPLANE DURING AN INTERMEDIATE STOP.

ACTIONS REQUIRED BY U.S. CARRIERS:

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THE FOLLOWING MEASURES ARE REQUIRED IMMEDIATELY UPON RECEIPT FOR ALL U.S. AIR CARRIERS OPERATING FROM SINGAPORE, HONG KONG, TAIWAN, NEW ZEALAND, AUSTRALIA, CHINA, SOUTH KOREA, JAPAN, THE PHILIPPINES, THAILAND, REPUBLIC OF THE MARSHALL ISLANDS, TAHITI, PALAU AND INDONESIA.

- A. THE AIR CARRIER SHALL APPLY THE FOLLOWING MEASURES FOR ALL FLIGHTS DEPARTING OR TRANSITING THE AIRPORTS LISTED ABOVE. NO SUCH AIRCRAFT MAY DEPART UNLESS THESE MEASURES HAVE BEEN PERFORMED.
- 1. CONDUCT A PAT-DOWN SEARCH OF ALL SERVICE PERSONNEL,
 PRIOR TO THEIR ENTERING THE
 PASSENGER CABIN OR CARGO AREAS OF THE AIRCRAFT. THE AIR

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CARRIER SHALL PHYSICALLY SEARCH BOARD BY SERVICE PERSONNEL.	ALL PROPERTY CARRIED ON
2. FOR ALL FLIGHTS, THE ALL TRANSIT PASSENGERS INCLUDING FLIGHT CREW SEARCH PASSENGER CABIN, COCKPIT, AND AL AIRCRAFT.	AND CONDUCT A OF THE ENTIRE
ANY CONTAINER OF LIQUIDS, DURING THE SEARCH SHALL NOT BE T PROVIDED IN THE GUIDANCE BELOW.	
(1) SPECIAL ATTENTION SHALL BE GIV CUSHIONS,	EN TO AREAS UNDER SEAT
VISUALLY INSPECTED. ANY BE TAMPERED WITH SHALL BE REMOVE REPLACED.)	
(2) SPECIAL ATTENTION SHALL BE GIVE FOR ANY CONTAINERS OF	
(3) GUIDANCE FOR CONTAINERS DISC	OVERED DURING THE SEARCH:
EXPENDED BOTTLES AND OTHER CON TO BE FOUND IN THE CABIN FOLLOWIN	TAINERS SHOULD BE EXPECTED IG A FLIGHT.

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CONTAINERS THAT APPEAR EMPTY TO BE TRASH.	OR NEAR EMPTY CAN BE ASSUMED
WATER OR ALCOHOL BASED LIQUII OR COLOGNES, ETC., IN APPROPRI	DS, E.G AFTER SHAVES, PERFUMES ATE PRODUCT CONTAINERS
	MAY BE CLEARED.
THE CONTAINER MAY NOT BE CLEA	RED
IF ANY COMBINATION OF POWER S	
ITEM SHALL NOT BE CLEARED OR ISE REFERRED TO APPROPRIATE LODISPOSITION.	ARE DISCOVERED, THE DISTURBED. SUCH ITEMS SHOULD DOCAL AUTHORITIES FOR
3. FOR ALL ORIGINATING FLIGHTS, A SEARCH ENTIRE PASSENGER CABIN, COCKE AIRCRAFT,	THE AIR CARRIER SHALL CONDUCT - OF THE PIT, AND ALL CARGO AREAS OF EACH
ANY CONTAINER OF LIQUIDS, DURING THE SEARCH SHALL NOT E	
(1) SPECIAL ATTENTION SHALL BE CUSHIONS,	GIVEN TO AREAS UNDER SEAT
VISUALLY INSPECTED. ANY BE TAMPERED WITH SHALL BE REN REPLACED.)	WHICH APPEARS TO MOVED FROM THE AIRCRAFT AND

SD-95-01D PAGE 5 OF 8 (2) SPECIAL ATTENTION SHALL BE GIVEN TO THE INSPECTION OF FOR ANY CONTAINERS OF LIQUIDS. (3) GUIDANCE FOR CONTAINERS DISCOVERED DURING THE SEARCH: EXPENDED BOTTLES AND OTHER CONTAINERS SHOULD BE EXPECTED TO BE FOUND IN THE CABIN FOLLOWING A FLIGHT. CONTAINERS THAT APPEAR EMPTY OR NEAR EMPTY CAN BE ASSUMED TO BE TRASH. WATER OR ALCOHOL BASED LIQUIDS E.G AFTER SHAVES, PERFUMES OR COLOGNES, ETC., IN APPROPRIATE PRODUCT CONTAINERS 1 THE CONTAINER MAY NOT BE CLEARED IF IF ANY COMBINATION OF POWER SOURCES ARE DISCOVERED THE ITEM SHALL NOT BE CLEARED OR DISTURBED. SUCH ITEMS SHOULD BE REFERRED TO APPROPRIATE LOCAL AUTHORITIES FOR DISPOSITION. 4. CONDUCT A PAT-DOWN SEARCH OF ALL PASSENGERS AND PHYSICALLY SEARCH THEIR CARRY-ON BAGGAGE, INCLUDING FLIGHT CREW CARRY-ON ARTICLES, IMMEDIATELY BEFORE BOARDING THE AIRCRAFT. ANY CONTAINER OF LIQUIDS, DISCOVERED DURING THE SEARCH SHALL NOT BE TRANSPORTED

a. LIQUID PRESCRIPTION MEDICINES WITH LABEL IN PASSENGER'S NAME AS SHOWN ON THE TICKET.

EXCEPT FOR:

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b. LIQUIDS PURCHASED IN DUTY FREE THAT HAVE CLEARED CUSTOMS AND ARE STILL IN THEIR ORIGINAL CONTAINERS, AND THE SEALS ARE NOT BROKEN. THE PASSENGER MUST HAVE A RECEIPT FOR THE PURCHASE.

c. BABY FORMULA IN SEALED COMMERCIAL CONTAINERS ACCOMPANYING AN INFANT.
d. PERSONAL TOILETRIES IN CONTAINERS OF
e. <u>ALTERNATIVELY</u> , THE CARRIER MAY TRANSPORT IN CHECKED BAGGAGE THE LIQUIDS, DISCOVERED DURING THE SEARCH, PROVIDED THE FOLLOWING CONDITIONS ARE MET:
(1) THE NUMBER AND TYPE OF ITEM ARE CLEARLY FOR PERSONAL USE
(2) EACH ITEM IS SUBJECTED TO A PHYSICAL INSPECTION TO VERIFY THAT THE ITEM IS WHAT IT APPEARS TO BE. THE ITEM SHALL FIRST BE VISUALLY INSPECTED FOR SIGNS OF TAMPERING, ALTERATION, OR EXCESSIVE WEIGHT. THEN.
FOUND IN CREW CARRY-ON BAGGAGE MAY BE TRANSPORTED AS CARRY-ON ITEMS, AFTER CREW MEMBERS INSPECT THEM IN ACCORDANCE WITH PARAGRAPH 4.E (2) ABOVE.

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- 5. ENSURE THAT:
- a. CATERING OPERATIONS ARE MONITORED
- b. CATERING SUPPLY CARTS ARE LOCKED AND SEALED BY AN AIR CARRIER REPRESENTATIVE AND THE AIR CARRIER SHALL MAINTAIN CONTROL OF THE SEALS AND VERIFIES THAT THE SEALS ARE INTACT UPON DELIVERY, OR
- c. THE CATERING SUPPLY CARTS ARE SEARCHED.
- B. THE AIR CARRIER SHALL ADVISE ALL PASSENGERS PRIOR TO BOARDING THAT ADDITIONAL SECURITY MEASURES HAVE BEEN IMPLEMENTED FOR THIS FLIGHT IN ORDER TO COUNTER AN INCREASED THREAT AND FURTHER ADVISE ALL PASSENGERS TO SAFEGUARD ALL THEIR CARRY-ON ARTICLES AND TO PROMPTLY REPORT ANY SUSPICIOUS PERSONS OR ARTICLES TO AIRLINE OR SECURITY PERSONNEL.

DISSEMINATION AND ACTION REQUIRED:

THIS SD IS RELEASABLE TO, AND SHOULD BE IMMEDIATELY PROVIDED TO ALL U.S. AIR CARRIERS OPERATING FROM AIRPORTS IN SINGAPORE, HONG KONG, TAIWAN, NEW ZEALAND, AUSTRALIA, CHINA, SOUTH KOREA, JAPAN, THE PHILIPPINES, THAILAND, REPUBLIC OF THE MARSHALL ISLANDS, TAHITI, PALAU AND INDONESIA, FOR THE INFORMATION OF CORPORATE SECURITY DIRECTORS, SENIOR MANAGEMENT PERSONNEL, GROUND SECURITY COORDINATORS, AND SUPERVISORY SECURITY PERSONNEL. SUCH DISSEMINATION MUST INCLUDE THE DISSEMINATION GUIDANCE CONTAINED IN THIS SD. U.S. CARRIER LOCAL STATION SECURITY PERSONNEL OUTSIDE THE U.S. MAY COORDINATE THE INFORMATION IN THIS CIRCULAR WITH LOCAL AIRPORT MANAGEMENT AND LAW ENFORCEMENT PERSONNEL ON A

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STRICT NEED-TO-KNOW BASIS. ALL RECIPIENTS MUST LIMIT DISSEMINATION WITH THEIR RESPECTIVE ORGANIZATIONS TO PERSONNEL WITH AN OPERATIONAL NEED-TO-KNOW. NO OTHER DISSEMINATION MAY BE MADE WITHOUT THE PRIOR APPROVAL OF THE ASSISTANT ADMINISTRATOR OF CIVIL AVIATION SECURITY. UNAUTHORIZED DISSEMINATION OF THIS DOCUMENT OR INFORMATION CONTAINED HEREIN IS PROHIBITED BY 14 CFR 108.18.

FOR STATE DEPARTMENT:

RETRANSMITTAL TO APPROPRIATE FOREIGN POST IS AUTHORIZED. POST MUST REFER TO SECSTATE CABLE 93752 (DTG 300308Z MAR 93), FAA SECURITY DIRECTIVES AND INFORMATION CIRCULARS: DEFINITIONS AND HANDLING, FOR SPECIFIC GUIDANCE ON HANDLING AND DISSEMINATION.